D.O.No.16-02/2009-DD.III
February 15, 2010

As only 22% of persons with disabilities had been issued disability certificates up to 2007, our Ministry had constituted a Committee in May, 2007, for simplification and streamlining of the procedure for issue of these certificates. This procedure is governed by clauses (t) and (p) of Section 2 of the Persons with Disabilities (Equal Opportunities, Protection of Rights and Full Participation) Act, 1995 ("the PwD Act"), and rules framed thereunder by the "appropriate government". The Central Rules on the subject envisaged issue of disability certificate by a Medical Board having "at least three members" of whom at least one shall be a specialist in the relevant field. State Rules normally followed the same pattern.

2. The Committee mentioned in para 1 above had made the following major recommendations:

- **Decentralization** of the authority for issue of certificates in respect of obvious disabilities (amputation or complete permanent paralysis of limbs, and blindness), so that these may be issued at the level of Primary Health Centres (PHCs), Community Health Centres (CHCs) and Hospitals at the Sub-Divisional level;
- **Replacement of a three member Medical Board** by a single specialist doctor for other (non-obvious) **single** disabilities, with a multi-member Board being required only to certify cases of multiple disabilities.
- **Taking services of non-government specialists and testing facilities** in case these are not available in government hospitals.

3. After careful consideration of the Committee's recommendations, we have notified amendments to the Central PwD Rules on 30.12.09, a copy of which is enclosed, as Annex-I. Essentially, this notification replaces Chapter II: ["Guidelines for Evaluation and Assessment of various Disabilities"] of the Central PwD Rules with a new Chapter II ("Disability Certificate"), and adds certain new definitions in Rule 2 of its Chapter I. The new Chapter II omits any mention regarding Medical Boards, and leaves "Medical Authorities" for certifying disabilities, to be notified as per clause (p) of Section 2 of the PwD Act, so that the Central Government, where it is the "appropriate government", can now notify a decentralized and multi-tiered certification system as mentioned in para 2 above.

Similar changes need to be carried out by State Governments also, as "appropriate Governments".

.....2.
4. Pursuant to the above, I would be grateful if the following steps could please be taken urgently in your State:-

(i) Amend the State's Persons with Disabilities Rules in line with the amendment dated 30.12.09 to Central PwD Rules (Annex I);

(ii) Notify "Medical Authorities" for issue of disability certificates on the lines of para 2 of this letter. For this purpose, a suggested draft Notification is enclosed as Annex II which may be suitably adapted, as appropriate;

(iii) Issue suitable guidelines to health authorities at various levels (State, District, Sub-Division, Block, PHC) for proper implementation of the new system, including as mentioned in Annex III;

(iv) Develop and issue guidelines for empanelment of non-Government specialists and testing facilities so as to utilize them for issue of disability certificates at places where these are not available in government/local body hospitals;

(v) Hold training/orientation camps for all doctors who would be exercising powers to issue disability certificates under the new system so as to fully familiarize them with it;

(vi) Generate awareness among the public as well as persons with disabilities, about the new system for issue of disability certificates;

Annex IV gives a detailed list of action points for the State Governments in connection with the new system.

5. While facilitating issue of disability certificates by carrying out systematic changes as above, it would also be necessary to build in necessary checks to ensure prevention of its misuse. Attention is specially invited to points (ix) and (x) of Annex IV in this regard. In particular, while granting benefit of reservation in employment, the Board which assesses candidates' medical fitness, must also verify the correctness of the disability certificate.

6. I shall be grateful if action could please be taken on priority on the points mentioned above, under intimation to us. In particular, we shall look forward to a feed back from you, latest by April-end, that steps mentioned in (i) – (iii) above have been completed, and about the progress of the rest.

Regards,

Yours sincerely,

Encl: As above.

Shri S.C. Agrawal,
Chief Secretary,
Government of Punjab,
Chandigarh.
ANNEXURE - I

MINISTRY OF SOCIAL JUSTICE AND EMPOWERMENT

NOTIFICATION

New Delhi, the 30th December, 2009

G.S.R. 2 (E).—In exercise of the powers conferred by sub-sections (1) and (2) of Section 73 of the Persons with Disabilities (Equal Opportunities, Protection of Rights and Full Participation) Act, 1995 (1 of 1996), the Central Government hereby makes the following rules to amend the Persons with Disabilities (Equal Opportunities, Protection of Rights and Full Participation) Rules, 1996, namely:—

1. (1) These rules may be called the Persons with Disabilities (Equal Opportunities, Protection of Rights and Full Participation) Amendment Rules, 2009.

(2) They shall come into force from the date of their publication in the Official Gazette.

2. In the Persons with Disabilities (Equal Opportunities, Protection of Rights and Full Participation) Rules, 1996, -

(i) for rule 2 , the following rule shall be substituted, namely:-

"2. Definitions.-

(1) In these rules unless the context otherwise requires,—

(a) "Act" means the Persons with Disabilities (Equal Opportunities, Protection of Rights and Full Participation) Act, 1995 (1 of 1996);"
(b) "certificate" or "disability certificate" means a certificate issued in pursuance of clause (t) of section 2 of the Act;
(c) "multiple disabilities" means a combination of two or more disabilities as defined in clause (i) of section 2 of the Act;
(d) "Form" means a form appended to these rules.

(2) Words and expressions defined in the Act but not defined in these rules, shall have the meanings respectively assigned to them in the Act.

(ii) for CHAPTER II, the following Chapter shall be substituted, namely -

"CHAPTER II
DISABILITY CERTIFICATE

3. Application for issue of disability certificate -

(1) A person with disability desirous of getting a certificate in his favour shall submit an application in Form I, and the application shall be accompanied by -

(a) proof of residence, and
(b) two recent passport size photographs.

(2) The application shall be submitted to -

(i) a medical authority competent to issue such a certificate in the district of the applicant's residence as mentioned in the proof of residence submitted by him with the application, or
(ii) the concerned medical authority in a government hospital where he may be undergoing or may have undergone treatment in connection with his disability:
Provided that where a person with disability is a minor or suffering from mental retardation or any other disability which renders him unfit or unable to make such an application himself, the application on his behalf may be made by his legal guardian.

4. **Issue of disability certificate** -

   (1) On receipt of an application under rule 3, the medical authority shall, after satisfying himself that the applicant is a person with disability as defined in sub-clause (t) of section 2 of the Act, issue a disability certificate in his favour in Form II, Form III or Form IV as applicable.

   (2) The certificate shall be issued as far as possible, within a week from the date of receipt of the application by the medical authority, but in any case, not later than one month from such date.

   (3) The medical authority shall, after due examination,

   (i) give a permanent disability certificate in cases where there are no chances of variation, over time, in the degree of disability, and

   (ii) shall indicate the period of validity in the certificate, in cases where there is any chance of variation, over time, in the degree of disability.

   (4) If an applicant is found ineligible for issue of disability certificate, the medical authority shall explain to him the reasons for rejection of his application, and shall also convey the reasons to him in writing.

   (5) A copy of every disability certificate issued under these rules by a medical authority other than the Chief Medical Officer shall be simultaneously sent by such medical authority to the Chief Medical Officer of the District.
5. **Review of a decision regarding issue of, or refusal to issue, a disability certificate** -

(1) Any applicant for a disability certificate, who is aggrieved by the nature of a certificate issued to him, or by refusal to issue such a certificate in his favour, as the case may be, may represent against such a decision to the medical authority as specified for the purpose by the appropriate Government:

Provided that where a person with disability is a minor or suffering from mental retardation or any other disability which renders him unfit or unable to make such an application himself, the application on his behalf may be made by his legal guardian.

(2) The application for review shall be accompanied by a copy of the certificate or letter of rejection being appealed against.

(3) On receipt of an application for review, the medical authority shall, after giving the appellant an opportunity of being heard, pass such orders on it as it may deem appropriate.

(4) An application for review shall, as far as possible, be disposed of within a fortnight from the date of its receipt, but in any case, not later than one month from such date.

6. **Certificate issued under rule 4 to be generally valid for all purposes.**-

A certificate issued under rule 4 shall render a person eligible to apply for facilities, concessions and benefits admissible under schemes of the Government and of Non-Governmental Organizations funded by the Government, subject to such conditions as may be specified in relevant schemes or instructions of Government, etc., as the case may be.";
(iii) for rule 43, the following rules shall be substituted, namely:-

"43. Qualification for appointment of Chief Commissioner -

In order to be eligible for the appointment as Chief Commissioner, a person must satisfy the following conditions, namely:-

(i) he should have special knowledge or practical experience in respect of matters relating to rehabilitation of persons with disabilities;

(ii) he should not have attained the age of sixty years on the 1st January of the year in which the last date for receipt of applications, as specified in the advertisement issued under sub-rule(l) of rule 43 A, falls;

(iii) if he is in service under the Central Government or a State Government, he shall seek retirement from such service before his appointment to the post; and

(iv) he must possess the following educational qualification and experience, namely

(A) Educational qualifications.-

(i) Essential: Graduate from a recognised university.


(B) Experience.-

Should have at least twenty-five years experience in one or more of the following types of organizations at specified levels:-

(a) In a Group ‘A’ level post in Central/State Government /Public Sector Undertaking/Semi Government or Autonomous Bodies dealing with disability related matters and/or social sector (health/education/poverty alleviation/ women and child development); or

(b) A senior level functionary in a registered national or international level voluntary organisation working in the field of disability/social development; or
(c) Senior Executive position in a leading private sector organisation, involved in social work and in charge of handling social development activities of the organization:

Provided that out of the total twenty-five years experience mentioned above, at least three years of experience in the recent past should have been in the field of empowerment of persons with disabilities.

43A. Mode of appointment of the Chief Commissioner -

(1) About six months before the post of Chief Commissioner is due to fall vacant, an advertisement shall be published in at least two national level dailies each in English and Hindi inviting applications for the post from eligible candidates fulfilling the criteria mentioned in rule 43.

(2) A Search-cum-Selection Committee shall be constituted to recommend a panel of three suitable candidates for the post of the Chief Commissioner.

(3) Composition of the Committee will be governed by relevant instructions issued by the Department of Personnel and Training from time to time.

(4) The panel recommended by the Committee may consist of persons from amongst those who have applied in response to the advertisement mentioned in sub-rule (1) above, as well as other eligible persons whom the Committee may consider suitable.

(5) The Central Government shall appoint one of the candidates recommended by the Search-cum-Selection Committee as the Chief Commissioner.

43B. Term of the Chief Commissioner -

(1) The Chief Commissioner shall be appointed on full-time basis for a period of three years from the date on which he assumes office, or till he attains the age of sixty-five years, whichever is earlier.
(2) A person may serve as Chief Commissioner for a maximum of two terms, subject to the upper age limit of sixty-five years.

43C. Salary and allowances of the Chief Commissioner -

(1) The salary and allowances of the Chief Commissioner shall be the salary and allowances as admissible to a Secretary to the Government of India.

(2) Where a Chief Commissioner, being a retired Government Servant or a retired employee of any institution or autonomous body funded by the Government, is in receipt of pension in respect of such previous service, the salary admissible to him under these rules shall be reduced by the amount of the pension, and if he had received in lieu of a portion of the pension, the commuted value thereof, by the amount of such commuted portion of the pension.

43D. Other terms and conditions of service of the Chief Commissioner -

(1) **Leave** -

The Chief Commissioner shall be entitled to such leave as is admissible to Government servants under the Central Civil Service (Leave) Rules, 1972.

(2) **Leave Travel Concession** -

The Chief Commissioner shall be entitled to such Leave Travel Concession as is admissible to Group 'A' officers under Central Civil Service (LTC) Rules, 1988.

(3) **Medical Benefits** -

The Chief Commissioner shall be entitled to such medical benefits as is admissible to Group 'A' officers under the Central Government Health Scheme (CGHS).
43E. Resignation and removal –

(1) The Chief Commissioner may, by notice in writing, under his hand, addressed to the Central Government, resign his post.

(2) The Central Government shall remove a person from the office of the Chief Commissioner, if he -

(a) becomes an undischarged insolvent;

(b) engages during his term of office in any paid employment or activity outside the duties of his office;

(c) gets convicted and sentenced to imprisonment for an offence which in the opinion of the Central Government involves moral turpitude;

(d) is in the opinion of the Central Government, unfit to continue in office by reason of infirmity of mind or body or serious default in the performance of his functions as laid down in the Act;

(e) without obtaining leave of absence from the Central Government, remains absent from duty for a consecutive period of 15 days or more; or

(f) has, in the opinion of the Central Government, so abused the position of the Chief Commissioner as to render his continuance in office detrimental to the interest of persons with disability:

Provided that no person shall be removed under this rule except after following the procedure, mutatis mutandis, prescribed for removal of a Group 'A' employee of the Central Government.

(3) The Central Government may suspend a Chief Commissioner, in respect of whom proceedings for removal have been commenced in accordance with sub-rule (2), pending conclusion of such proceedings.

43F. Residuary provision -

Conditions of service of a Chief Commissioner in respect of which no express provision has been made in these rules shall be determined by the rules and orders for the time being applicable to a Secretary to the Government of India."

(iv) after rule 45 and before FORM DPER-I, the following Forms shall be inserted, namely:-
APPLICATION FOR OBTAINING DISABILITY CERTIFICATE BY PERSONS WITH DISABILITIES
(See rule 3)

1. Name .................. .................. ..................
   (Surname) (First name) (Middle name)

2. Father's name ..................
   Mother's name ..........................

3. Date of Birth: _______/_______/_______
   (date) (month) (year)

4. Age at the time of application: _______ years

5. Sex: Male/Female

6. Address:
   (a) Permanent address
       ...........................................
   (b) Current Address (i.e. for communication)
       ...........................................
   (c) Period since when residing at current address
       ...........................................

7. Educational Status (Pl. tick as applicable)
   (I) Post Graduate
   (II) Graduate
   (III) Diploma
   (IV) Higher Secondary
   (V) High School
   (VI) Middle
   (VII) Primary
   (VIII) Illiterate

8. Occupation .................................................................

9. Identification marks (i) ................. (ii) .................

10. Nature of disability: locomotor/hearing/visual/mental/others

11. Period since when disabled: From Birth/Since year.............
12. (i) Did you ever apply for issue of a disability certificate in the past—YES/No
(ii) If yes, details:
  (a) Authority to whom and district in which applied------------------------
  (b) Result of application--------------------------------------------------

13. Have you ever been issued a disability certificate in the past? If yes, please enclose a true copy.

Declaration: I hereby declare that all particulars stated above are true to the best of my knowledge and belief, and no material information has been concealed or misstated. I further state that if any inaccuracy is detected in the application, I shall be liable to forfeiture of any benefits derived and other action as per law.

(Signature or left thumb impression of person with disability, or of his/her legal guardian in case of persons with mental retardation, autism, cerebral palsy and multiple disabilities)

Date:

Place:

Encl:

1. Proof of residence (Please tick as applicable)
   (a) ration card,
   (b) voter identity card,
   (c) driving license,
   (d) bank passbook
   (e) PAN card,
   (f) passport,
   (g) telephone, electricity, water and any other utility bill indicating the address of the applicant,
   (h) a certificate of residence issued by a Panchayat, municipality, cantonment board, any gazetted officer, or the concerned Patwari or Head Master of a Govt. school,
   (i) in case of an inmate of a residential institution for persons with disabilities, destitute, mentally ill, etc., a certificate of residence from the head of such institution.

2. Two recent passport size photographs

(For office use only)

Date: ____________________________
Place: ____________________________
Signature of issuing authority
Stamp
Form-II

Disability Certificate
(In cases of amputation or complete permanent paralysis of limbs and in cases of blindness)
(See rule 4)

(NAME AND ADDRESS OF THE MEDICAL AUTHORITY ISSUING THE CERTIFICATE)

Certificate No.  

Date:

This is to certify that I have carefully examined Shri/Smt./Kum. ____________________________
son/wife/daughter of Shri ____________________________

Date of Birth ________ Age ________ years, male/female ____________________________
(DD / MM / YY)

Registration No. ____________ permanent resident of House No. ____________
Ward/Village/ Street ____________________________ Post
Office ____________________________ District ____________ State ____________

whose photograph is affixed above, and am satisfied that:

(A) he/she is a case of:
- locomotor disability
- blindness

(Please tick as applicable)

(B) the diagnosis in his/her case is__________________
(A) He/She has ..................% (in figure)........................................ percent
     (in words) permanent physical impairment/blindness in relation to his/her---------
     (part of body) as per guidelines (to be specified).

2. The applicant has submitted the following document as proof of residence:-

<table>
<thead>
<tr>
<th>Nature of Document</th>
<th>Date of Issue</th>
<th>Details of authority issuing certificate</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

(Signature and Seal of Authorised Signatory of notified Medical Authority)

Signature/Thumb impression of the person in whose favour disability certificate is issued.
Form-III

Disability Certificate
(In case of multiple disabilities)
(NAME AND ADDRESS OF THE MEDICAL AUTHORITY ISSUING THE CERTIFICATE)
(See rule 4)

Certificate No. Date:

This is to certify that we have carefully examined Shri/Smt./Kum. /son/wife/
daughter of Shri

Date of Birth Age years, male/female

(DD) (MM) (YY)

Registration No. permanent resident of House

No. Ward/Village/Street

Post Office District State

whose photograph is affixed above, and are satisfied that:

(A) He/she is a Case of Multiple Disability. His/her extent of permanent physical impairment/disability has been evaluated as per guidelines (to be specified) for the disabilities ticked below, and shown against the relevant disability in the table below:
<table>
<thead>
<tr>
<th>S. No.</th>
<th>Disability</th>
<th>Affected of Body</th>
<th>Part</th>
<th>Diagnosis</th>
<th>Permanent physical impairment/mental disability (in %)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Locomotor disability</td>
<td>@</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>Low vision</td>
<td>#</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3</td>
<td>Blindness</td>
<td>Both Eyes</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>Hearing impairment</td>
<td>£</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>Mental retardation</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>Mental-illness</td>
<td>X</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

(B) In the light of the above, his / her over all permanent physical impairment as per guidelines (to be specified), is as follows:

In figures: - __________________ percent

In words: - __________________ __________________ percent

2. This condition is progressive/ non-progressive/ likely to improve/ not likely to improve.

3. Reassessment of disability is:
   (i) not necessary,

   Or
   (ii) is recommended/ after ______ years _______ months, and therefore this certificate shall be valid till ________ ________ ________ (DD) (MM) (YY)
@~ e.g. Left/Right/both arms/legs
# e.g. Single eye/both eyes
£ e.g. Left/Right/both ears

4. The applicant has submitted the following document as proof of residence:

<table>
<thead>
<tr>
<th>Nature of Document</th>
<th>Date of Issue</th>
<th>Details of authority issuing certificate</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

5. Signature and seal of the Medical Authority.

<table>
<thead>
<tr>
<th>Name and seal of Member</th>
<th>Name and seal of Member</th>
<th>Name and seal of the Chairperson</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Signature/ Thumb impression of the person in whose favour disability certificate is issued.
Form-IV

Disability Certificate
(In cases other than those mentioned in Forms II and III)

(NAME AND ADDRESS OF THE MEDICAL AUTHORITY ISSUING THE CERTIFICATE)
(See rule 4)

Certificate No.                        Date: ________________________

This is to certify that I have carefully examined
Shri/Smt./Kum. __________________________ son/ daughter of Shri __________________________

Date of Birth _______ ___________. Age ______ years, male/female ______________________

(DD) (MM) (YY)

Registration No. ___________ permanent resident of House No. ____________ Ward/Village/ Street ____________ Post

Office __________________________ District __________ State ___________,

whose photograph is affixed above, and am satisfied that he/she is a case of ______________ disability. His/her extent of percentage physical impairment/disability has been evaluated as per guidelines (to be specified) and is shown against the relevant disability in the table below:-
<table>
<thead>
<tr>
<th>S. No.</th>
<th>Disability</th>
<th>Affected Part of Body</th>
<th>Diagnosis</th>
<th>Permanent physical impairment/mental disability (in %)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Locomotor disability</td>
<td>@</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>Low vision</td>
<td>#</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3</td>
<td>Blindness</td>
<td>Both Eyes</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>Hearing impairment</td>
<td>£</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>Mental retardation</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>Mental illness</td>
<td>X</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

(Please strike out the disabilities which are not applicable.)

2. The above condition is progressive/ non-progressive/ likely to improve/ not likely to improve.

3. Reassessment of disability is:

   (i) not necessary,

   Or

   (ii) is recommended/ after _______ years _______ months, and therefore this certificate shall be valid till _______ _______ _______

   (DD) (MM) (YY)

@ e.g. Left/Right/both arms/legs

# e.g. Single eye/both eyes

£ e.g. Left/Right/both ears

4. The applicant has submitted the following document as proof of residence:-
<table>
<thead>
<tr>
<th>Nature of Document</th>
<th>Date of Issue</th>
<th>Details of authority issuing certificate</th>
</tr>
</thead>
</table>

(Authorised Signatory of notified Medical Authority)
(Name and Seal)

Countersigned

{Countersignature and seal of the CMO/Medical Superintendent/Head of Government Hospital, in case the certificate is issued by a medical authority who is not a government servant (with seal)}

Signature/Thumb impression of the person in whose favour disability certificate is issued

Note: In case this certificate is issued by a medical authority who is not a government servant, it shall be valid only if countersigned by the Chief Medical Officer of the District.”

Note: The principal rules were published in the Gazette of India vide notification number S.O. 908(E), dated the 31st December, 1996.
Form-V

Intimation of Rejection of Application for Disability Certificate
(See rule 4)

No.__________________ Dated:

To,

(Name and address of applicant
for Disability Certificate)

Sub.: Rejection of Application for Disability Certificate

Sir / Madam,

Please refer to your application dated ___ for issue of a Disability Certificate for the following disability:

______________________________

2. Pursuant to the above application, you have been examined by the undersigned/Medical Board on ______, and I regret to inform that, for the reasons mentioned below, it is not possible to issue a disability certificate in your favour:

(i)
(ii)
(iii)

3. In case you are aggrieved by the rejection of your application, you may represent to ________________________, requesting for review of this decision.

Yours faithfully,

(Authorised Signatory of the notified Medical Authority)

(Name and Seal)
Form-V

Intimation of Rejection of Application for Disability Certificate
(See rule 4)  

No.________________________

Dated:

To,

(Name and address of applicant
for Disability Certificate)

Sub.: Rejection of Application for Disability Certificate

Sir / Madam,

Please refer to your application dated _____ for issue of a Disability Certificate for the following disability: _________________.

2. Pursuant to the above application, you have been examined by the undersigned/Medical Board on ______, and I regret to inform that, for the reasons mentioned below, it is not possible to issue a disability certificate in your favour:

(i)
(ii)
(iii)

3. In case you are aggrieved by the rejection of your application, you may represent to ________________________, requesting for review of this decision.

Yours faithfully,

(Authorised Signatory of the notified Medical Authority)

(Name and Seal)

[F. No. 16-02/2007-DD. III]

Dr. ARBIND PRASAD, Jt. Sacy.